

**Official Proceedings**  
**Codington County Justice Advisory Committee**  
**Lake Area Technical Institute, Room 430**  
**Watertown, SD 57201**  
**November 29, 2018**

The Codington County Justice Advisory Committee (CCJAC) met on August 14, 2018, at Lake Area Technical Institute. Attending were committee members Lee Gabel, Larry Wasland, Megan Olson, Matthew Kranz, Brad Howell, Al Koistinen, Troy VanDusen and non-voting member the Honorable Robert Spears. Absent was non-voting member Matt Blackwelder and secretary Julie Radach. Lee Gabel took minutes. Meeting called to order by Chairman Lee Gabel at 6:10 p.m.

***Agenda Approved***

Motion to approve the meeting agenda was made by Wasland. Motion seconded, all in favor, agenda approved.

***Minutes Approved***

Motion to approve minutes of the August 14, 2018 meeting was made by VanDusen. Motion seconded, all in favor, minutes approved.

***Update on Courthouse Remodel***

Phase 1, the clerk of courts is completed, except for some minor items, and the space is in use. Phase 2, the courtroom, is progressing and will probably be completed in early 2019. Various change orders have reduced the project cost slightly. The final project cost, including the security checkpoint and fire suppression sprinklers, is currently estimated to come in at \$1,483,458. See attached slides.

***Review of Court and Jail Data***

The CCJAC reviewed criminal case filings from 2001 to 2016. The general conclusion is that there has been a steady rise in felony and misdemeanor class 1 filings. See attached slide.

The county recently became able to view jail population data (directly from the jail's database software) broken down by the court sentencing status of each inmate, the jurisdictions for which inmates are held and demographic aspects (gender, age, ethnicity, etc.). As the average daily population (ADP) has risen steadily since 2014, the proportion of the ADP that is sentenced seems to have a downward trend. This means that the jail must manage an increasing number of unsentenced inmates. The jurisdictional breakdown shows that inmates from outside Codington County consistently comprise up to 10%,

(usually less) of the overall ADP with an apparent downward trend. The demographic breakdown of ADP and the average length of stay are shown on a slide attached to these minutes.

***Discussion on using sales tax to fund justice facility construction***

Codington County put forth a resolution to pursue legislation to authorize counties to refer to voters the levy of ½ sales tax to issue bonds to fund justice facility construction. Counties would have the authority to exempt certain purchases from the tax. If voters approved the tax, the tax would sunset (cease) when the bond is paid. The resolution was adopted by the South Dakota Association of County Commissioners and the South Dakota Sheriffs' Association. The rationale is explained in slides attached to these minutes. During discussion, some participants emphasized the need to state that such a tax would "sunset" when the bond was paid off. Using the term "temporary," as shown on the slides, was more ambiguous, whereas "sunset" was clearer about when the tax would terminate.

***Review of other criminal justice efforts***


Discussion was held to briefly review the various criminal justice reform efforts going on simultaneously with CCJAC's efforts on justice facilities.

- Behavioral Health (BHJWG – "Stepping Up"). This is the effort to address the issue of mental illness among jail inmates. See the attached slides. Note that data gathered up to this point indicates that about 30% of jail inmates have a mental health issue. However, objective data is more difficult to track. Developing a community process for released inmates that need behavioral health services is probably the next key need to work on.
- Juvenile Detention Alternative Initiative (JDAI). During discussion the attached data slide was reviewed. Very few juveniles are incarcerated in Codington County. The Unified Judicial System provides a consultant to guide participating counties through an assessment and work plan. See the attached slides.
- Transitional Housing (after sentence). Community members have identified the need to provide transitional assistance when inmates are released from jail. Initially this program will target drug court clients with the hope of eventually helping those released from jail. Commissioner Brenda Hanten is working with interested community members, ICAP, and Midwest Bible Camp to coordinate this effort.

***Future Meeting Dates*** February 19<sup>th</sup>, 2019 was set as the next meeting date for CCJAC, at Lake Area Technical Institute, 6:10 p.m.

***Unfinished business, new business, open, adjournment*** No further business and no public input were presented.

Kranz made a motion to adjourn, motion seconded, all in favor. Meeting adjourned at 6:55 pm.

  
\_\_\_\_\_  
Secretary  
CCJAC

March 21<sup>st</sup>, 2019  
Date Approved



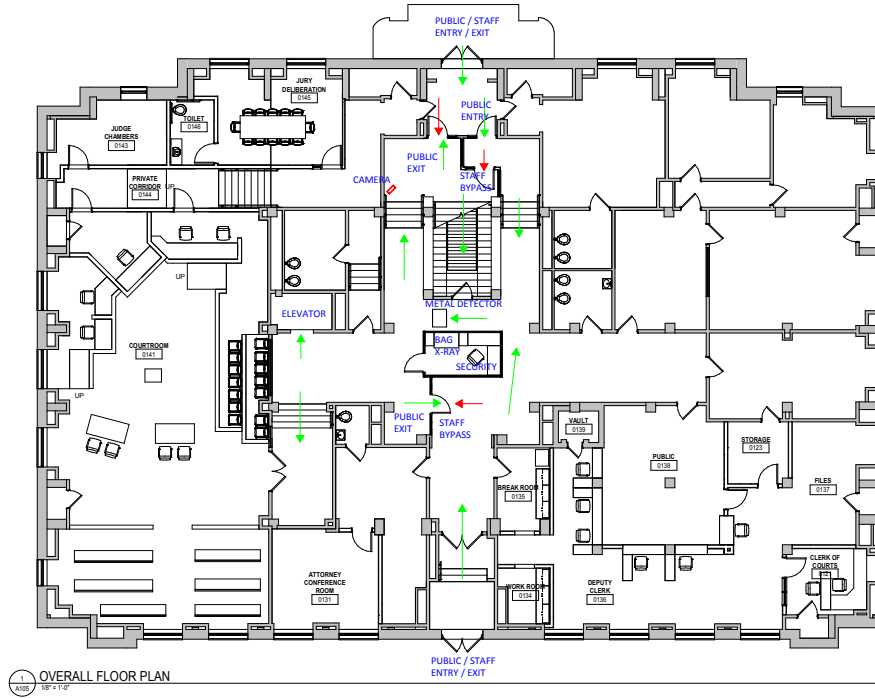
# Remodel Update

- Clerk of Courts in use.
  - Some final details to be completed
  - Equalization moved to old Clerk office
- Courtroom
  - Mostly finishing, IT and furnishing left to do
  - Likely to finish early 2019
- Sprinklers
  - Nearing completion
  - Will need to be pressure tested
- Security Checkpoint
  - Plan finalized for walls and screening equipment
  - Researching furniture requirements

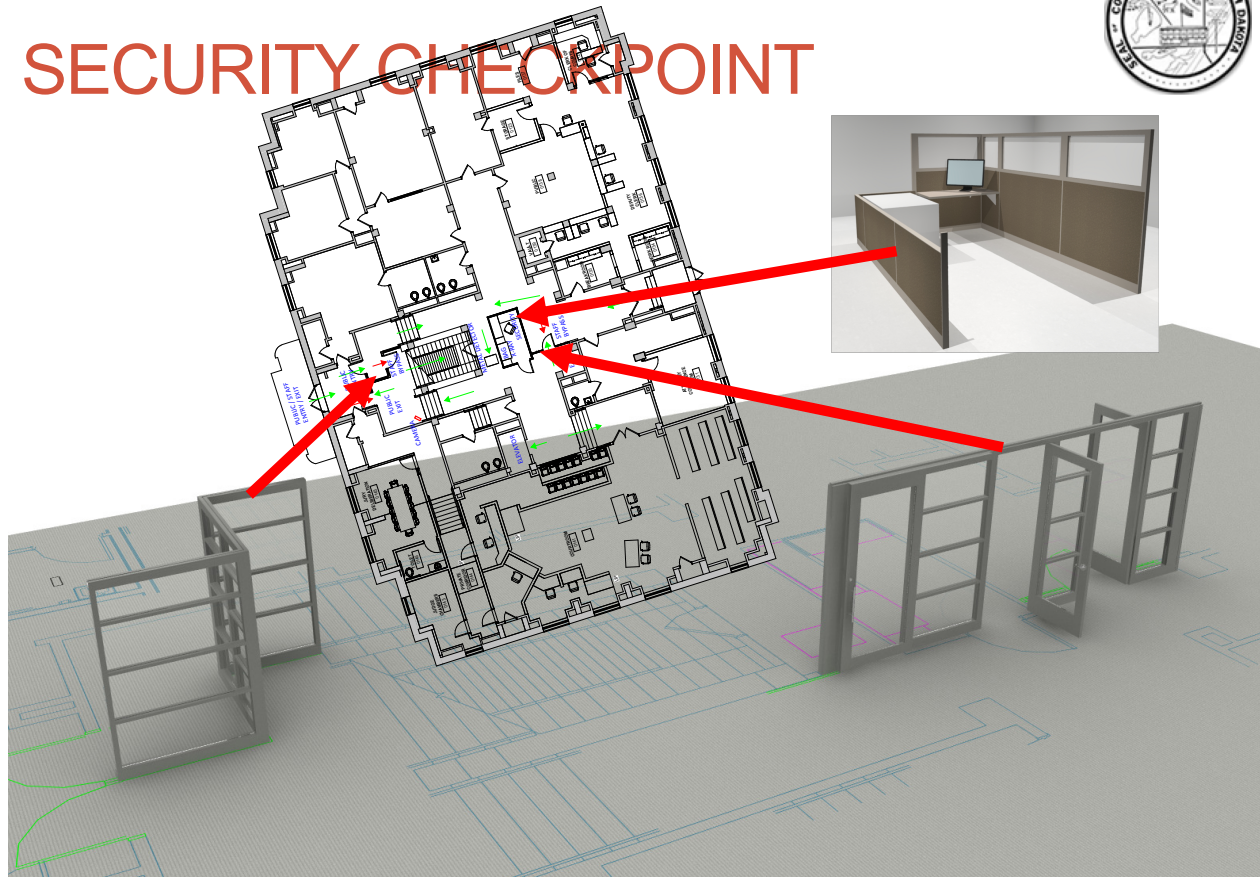




# SECURITY CHECKPOINT



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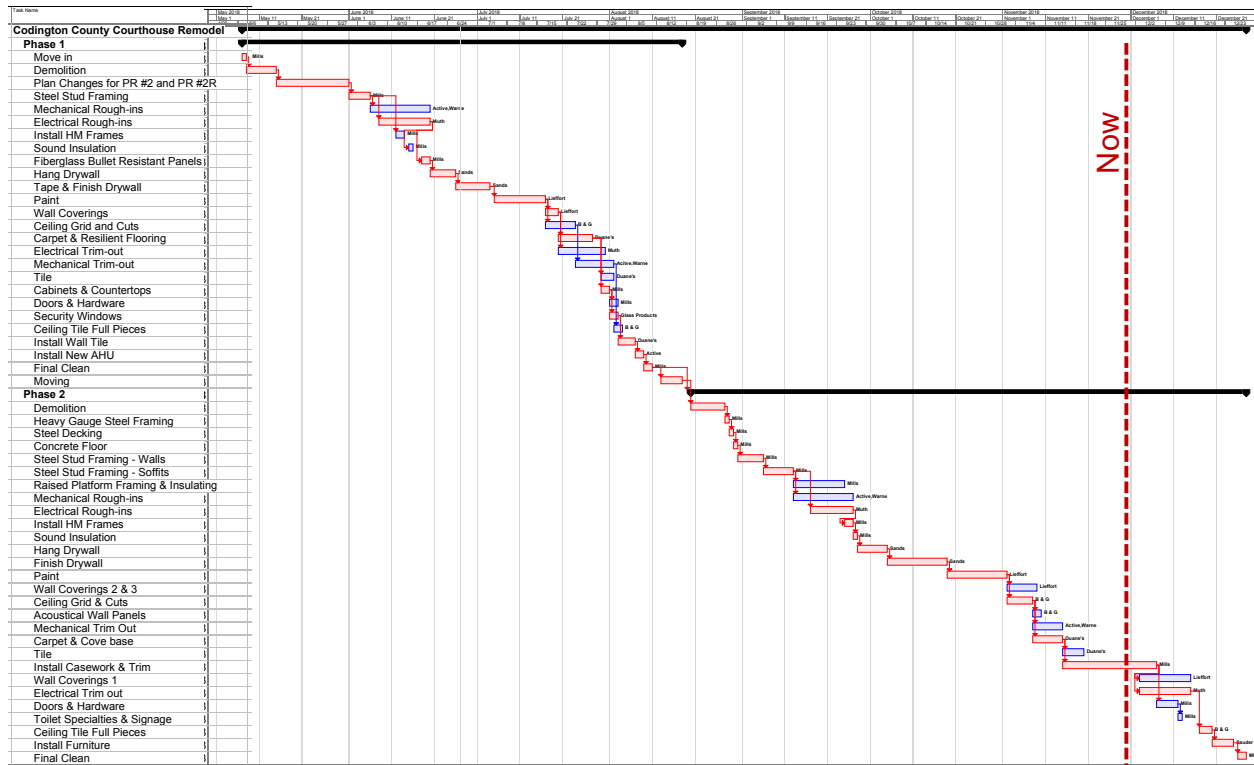


# PROJECT COST:



Remodel Item	Amount
<b>Awarded Contractor Remodel Bid</b>	<b>\$ 1,209,000.00</b>
<b>Security Checkpoint</b>	<b>\$ 66,000.00</b>
<b>Architect &amp; Engineering</b>	<b>\$ 172,000.00</b>
<b>Court Furniture</b>	<b>\$ 15,000.00</b>
<b>Change orders thus far</b>	<b>\$ (542.00)</b>
<b>Sprinklers</b>	<b>\$ 92,000.00</b>
<b>Less approximate court fees applied</b>	<b>\$ (70,000.00)</b>
<b>Total</b>	<b>\$ 1,483,458.00</b>

# Current Courts Remodel Timeline



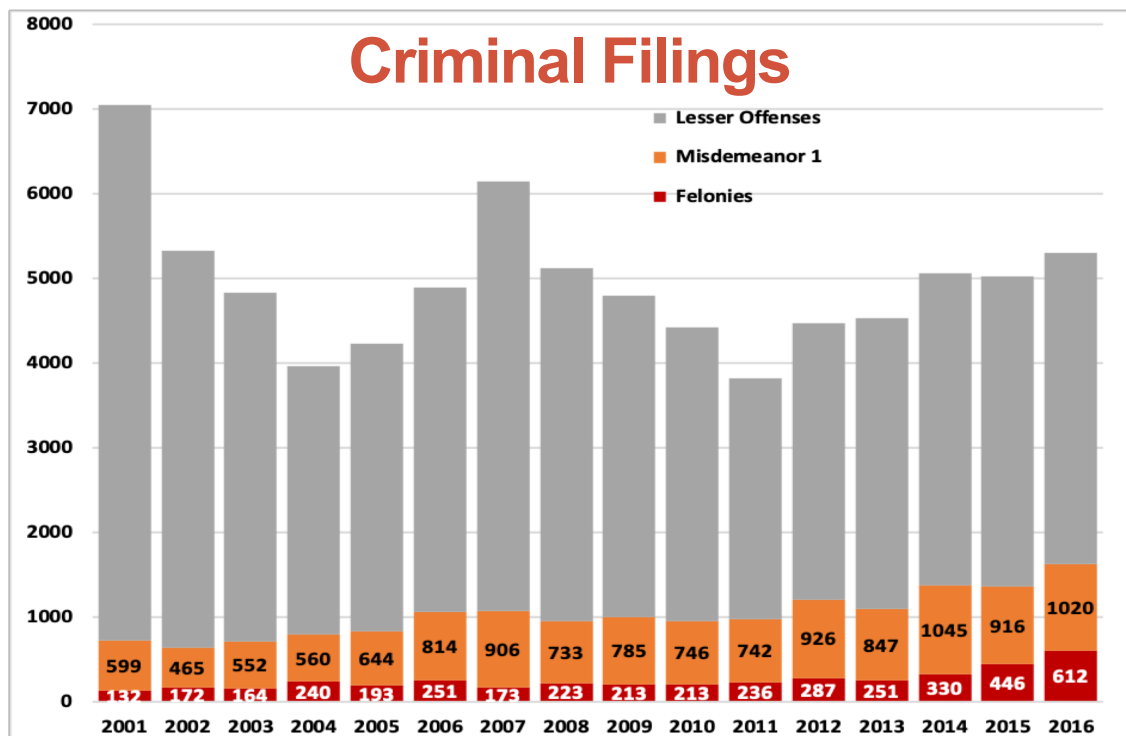


## PROJECT BENEFITS:

- **Critical resources for today's heavy court caseload**
- **Better space use in historic courthouse**
- **Modernization**
  - Fire control
  - Air Handling
  - Security
- **Help control the jail population**



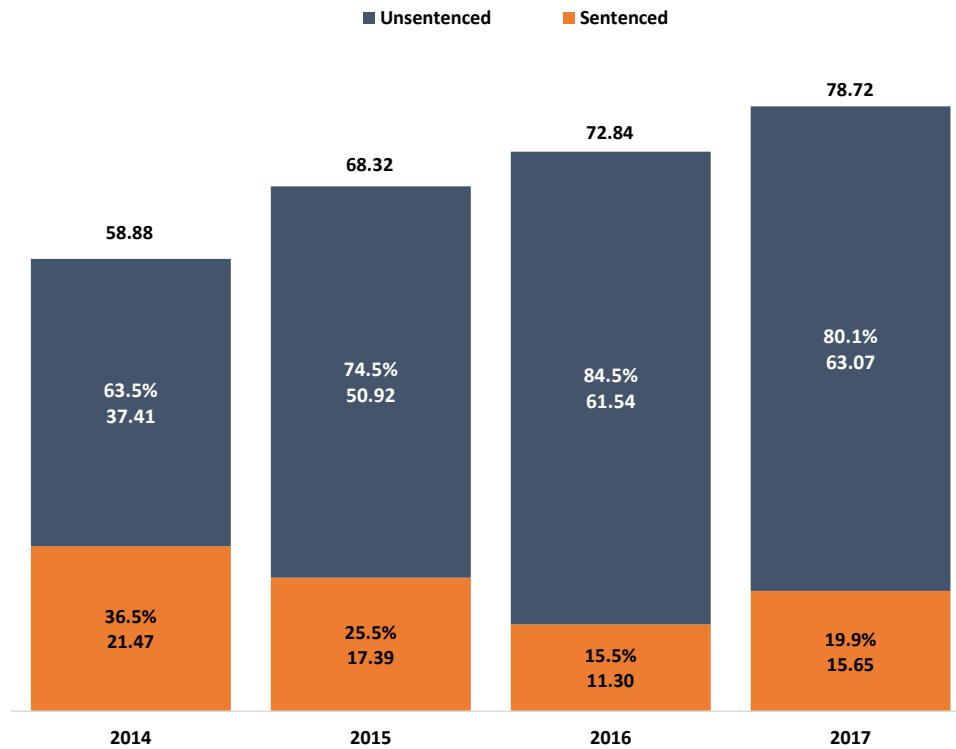
## More ways to look at data





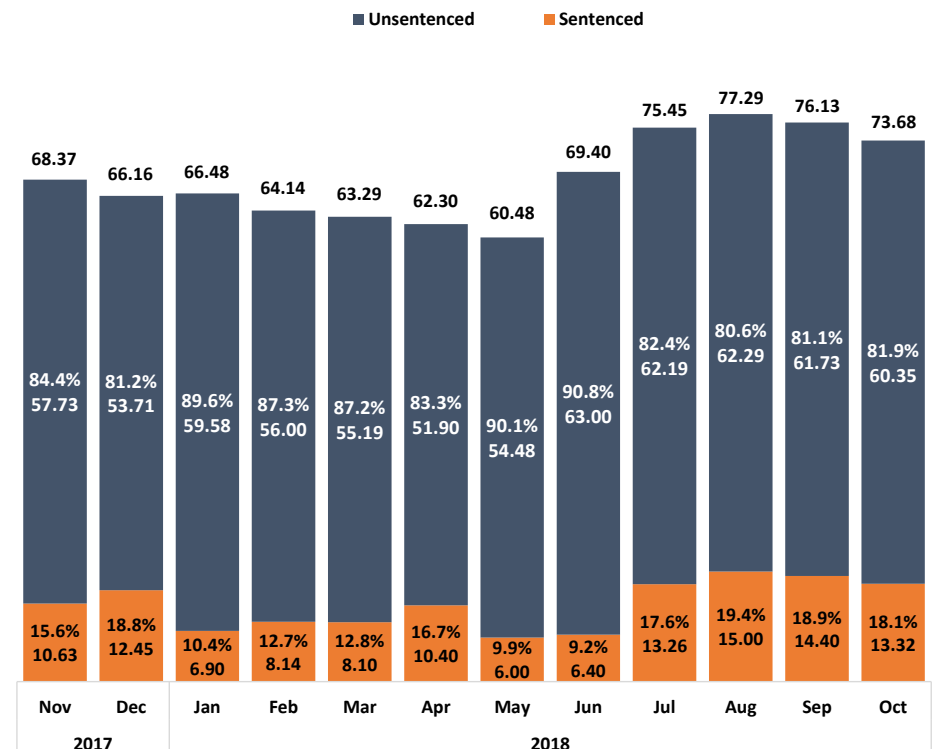
# More ways to look at data

## ADP Sentenced vs Unsented



# More ways to look at data

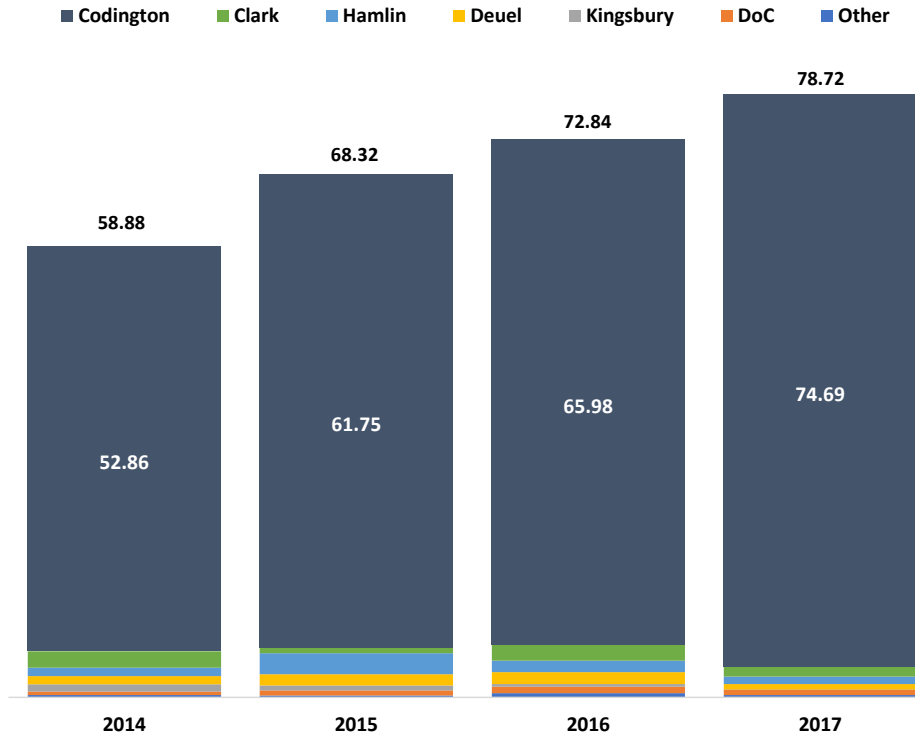
## ADP Sentenced vs Unsented





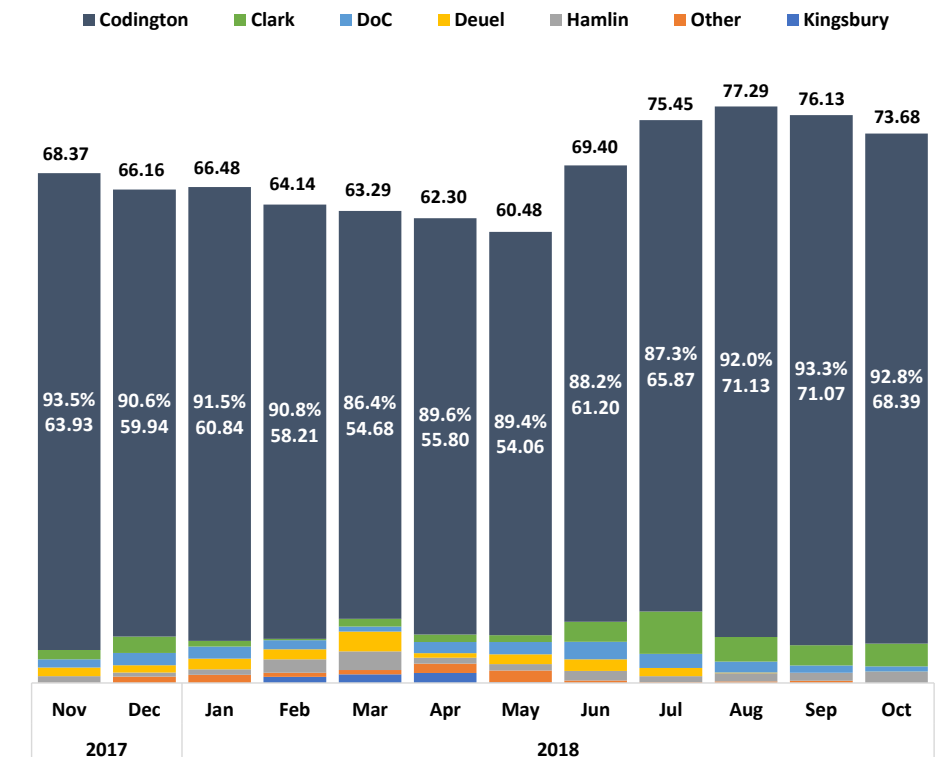
# More ways to look at data

## ADP Jurisdiction Held For



# More ways to look at data

## ADP Jurisdiction Held For





# More ways to look at data

## Demographic Breakdown

### Demographic Breakdown

Average Daily Population (ADP). Percentage of rolling average for last 12 months

Sex	ADP
Male	79.10%
Female	20.89%
Not Specified	0.01%

Ethnicity	ADP
White	71.88%
Native	20.36%
Black	4.27%
Hispanic	2.61%
Unknown	0.48%
Asian	0.40%

Age	ADP
Juvenile	0.93%
18 & 19	7.78%
20s	34.14%
30s	33.66%
40s	16.11%
50s	6.57%
60s	0.65%
70s	0.16%

$$ADP = \frac{\text{total bed days in period}}{\text{calendar days in period}}$$

Average Length of Stay (ALOS) in days. Rolling average for last 12 months

Sex	ALOS
Male	15.0
Female	11.8
Not Specified	1.0

Ethnicity	ALOS
Black	17.3
White	15.2
Asian	12.6
Native	11.8
Hispanic	10.7
Unknown	6.0

Age	ALOS
Juvenile	10.6
18 & 19	15.8
20s	12.6
30s	16.5
40s	16.7
50s	10.2
60s	9.1
70s	8.2

$$ALOS = \frac{\text{total bed days in period}}{\text{incarcerations in period}}$$



## Another way to fund justice facilities?

### The problem:

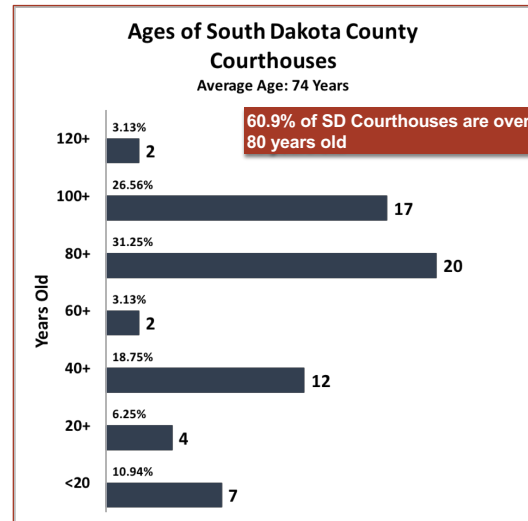
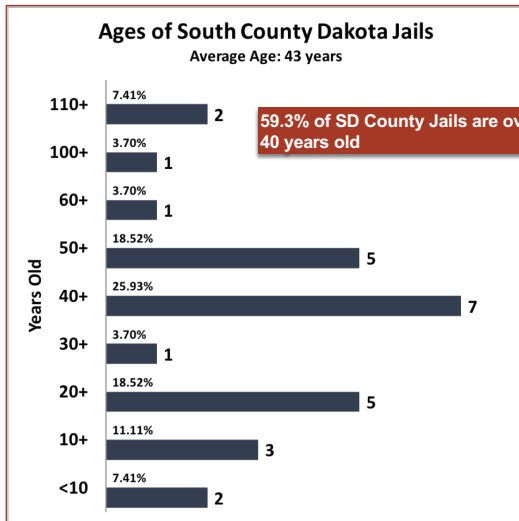
- By Law, COUNTIES MUST provide courthouses & jails
- Jails & Courthouses get old & overcrowded
- Like other buildings, courthouses & jails must be updated or replaced from time to time
- Most expensive buildings that most counties will ever construct
- Only source of funding for this huge expense is property tax



# Another way to fund justice facilities?

## The problem - age:

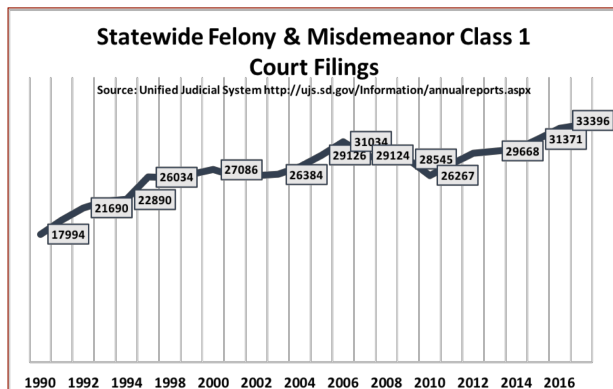
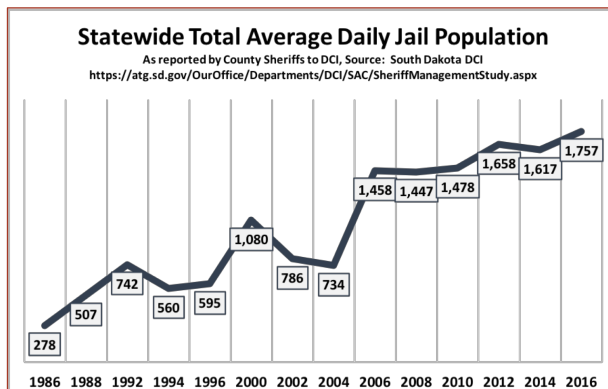
- South Dakota's aging jails and courthouses



# Another way to fund justice facilities?

## The problem - overcrowding:

- History clearly shows growing strain on our county jails & courthouses





# Another way to fund justice facilities?

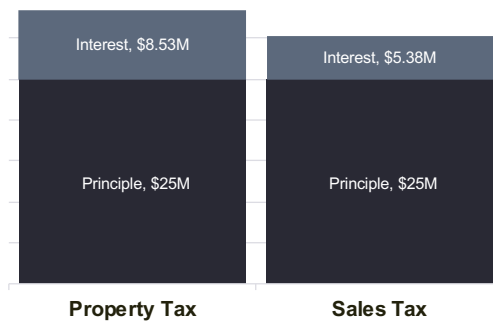
A solution:

- Authorize counties to refer to voters a temporary 1/2 cent sales tax to fund courthouses, jails & related facilities.
- Enhances local control
- Gives counties another option to control cost to taxpayers for a necessary expense

*Sunset date*

## SALES TAX CAN SHORTEN THE TERM OF A BOND TO LOWER FINANCING COST

COMPARISON OF A \$25M BOND\*\*



IN THIS EXAMPLE, SALES TAX WOULD SAVE TAXPAYERS ABOUT \$3M



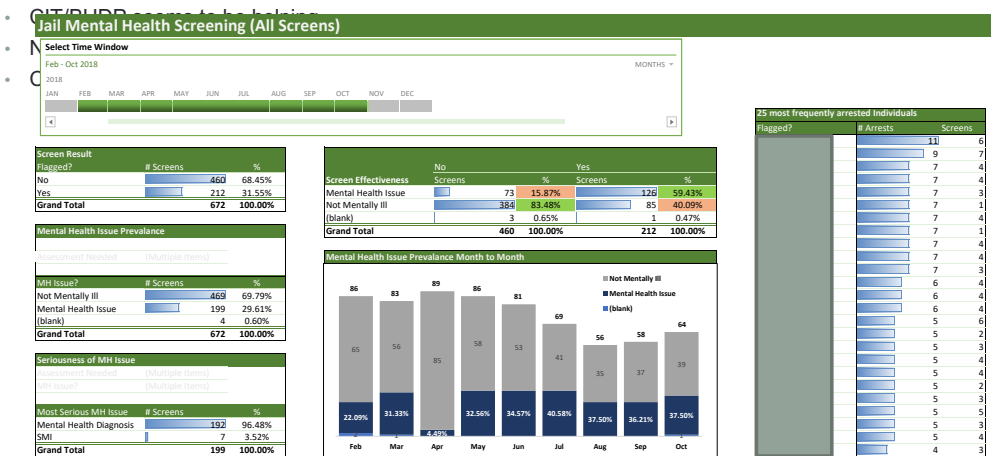
# Keeping Track of all Criminal Justice Initiatives

- Facilities (CCJAC)
  - Courts – Nearing completion
  - Jail - work goes on
- Behavioral Health (BHJWG - Stepping up)
  - Community team in place (County/Courts/City/HSA/DOC)
  - MH professional working in jail
  - Data challenging to track – but starting to work
  - CIT/BHDP seems to be helping
  - Need to develop “warm handoff” process
  - Community alternatives limited
- Juvenile Detention Alternative Initiative (JDAI)
  - Community team in place (County/School/City/CPS/B&G Club/Courts)
  - UJS driven process – step by step
  - RAI being used
  - Assessment done
  - Beginning work plan
  - Tracking data – low numbers of juveniles in jail
- Transitional Housing (after sentence)
  - Community team working
  - Midwest Bible Camp facilities
  - ICAP case management
  - Initial target population – Drug Court clients
- Other possibilities
  - Criminal justice process reforms?
  - RAI for all?



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# Keeping Track of all Criminal Justice Initiatives

Codrington County Juvenile Detention Data (July 2017 through October 2018)

