

**Official Proceedings**  
**Codington County Justice Advisory Committee**  
**Lake Area Technical Institute, Room 430**  
**Watertown, SD 57201**  
**February 13, 2018**

The Codington County Justice Advisory Committee (CCJAC) met on February 13, 2018, at Lake Area Technical Institute. Attending were committee members Lee Gabel, Troy VanDusen, Larry Wasland, Brad Howell, Al Koistinen, Matthew Kranz and Megan Olson. Absent was non-voting member Tom Walder; the Honorable Robert Spears joined the meeting at 6:45 pm. Meeting called to order by Chairman Lee Gabel at 6:10 p.m.

***Agenda Approved***

Motion to approve the meeting agenda was made by VanDusen. Motion seconded, all in favor, agenda approved.

***Minutes Approved***

Motion to approve minutes of the December 18, 2017 meeting was made by Wasland. Motion seconded, all in favor, minutes approved.

***Annual Election of Officers***

Elections were held for officers for the coming year. For the position of chairman, Wasland nominated Lee Gabel. Howell made a motion that nominations cease and a unanimous ballot be cast for Gabel; motion seconded. All in favor, Lee Gabel will serve as Chairman.

For the position of Vice Chair, Gabel nominated Megan Olson. Koistinen made a motion that nominations cease and a unanimous ballot be cast for Olson; motion seconded. All in favor; Ms. Olson will serve as Vice Chair.

Nominations were opened for the position of secretary. Koistinen nominated Julie Radach. Wasland motioned that nominations cease and a unanimous ballot be cast for Radach; motion seconded. All in favor; Radach will serve as secretary for the coming year.

***Update on Courthouse Remodel***

Conference call was held with Bruce Schwartzman, Architect. The second iteration sketch was reviewed (see attached slides). Mr. Schwartzman met two weeks ago with Gabel, the Maintenance Supervisor, the judges, 3<sup>rd</sup> Circuit Court Administrator and the Clerk of Courts, with the objective of ensuring a workable solution for everyone. The plan layout was completed, with floor finishes and room finishes being

addressed. Mechanical and electrical systems were touched on. Another meeting will be held on Feb 20 to focus on courts technology. The previously discussed security checkpoint will likely be an “alternate” in the design plan. If the numbers come in at an acceptable amount, the county could decide to move forward with the security checkpoint. Minor modifications were made to Clerk of Courts area plan to achieve some cost savings. In March the project will go out for bids.

### ***Inmate Population Projections***

Bill Garnos has added the recent historical data into his initial report from 2015 (light gray on the attached slide), as well as out-of-county projected numbers (which have been going down because there is less room to house out-of-county inmates). He then projected the data out to 2035 (see slides). The projections are purely mathematical using historical data, and do not incorporate possible incarceration alternative programs.

### ***Review/Update on Incarceration Alternatives***

- 24/7 Program, a drug and alcohol monitoring program started in 2006, has been very successful in keeping the jail population under control. There are consistently 100+ in the program at any given time. The failure rate on the drug tests is less than 1%.
- Behavioral Health and Justice Working Group (Stepping Up Initiative) is aimed at reducing the presence of mental illness in the jail. Codington was the first county in the state to join the program in June 2015. A mental health professional has been hired in the jail for 20 hours per week. A behavioral health deflection program is being piloted to help get treatment for people before they are incarcerated. A Strategic Intercept Mapping grant was obtained to help the county make process improvements in the way people with mental illness move through the criminal justice system.
- Juvenile Detention Alternative Initiative (JDAI). Our county juvenile jail population tends to be low. The Unified Judicial System mandates the use of Risk Assessment Instrument generally discourages the incarceration of juveniles. The JDAI is meant to develop community alternatives to incarceration. The state provides a consultant to the ten counties that are currently pursuing this program, including Codington. Codington County formed a JDAI committee in Dec 2017, involving representatives from the school district, mental health professionals, law enforcement, Boys and Girls Club.
- Specialty Courts: Drug Court was formed as a result of Senate Bill 70 (2013) and is an intense probation for convicted drug felons. It general takes at least 16 months to complete the program. It is an alternative to prison, not to jail. Codington County’s drug court can at most accommodate about 20 clients at a time. Vet Court is similar to drug court, usually taking 18 months or longer. Currently 3 people are enrolled and there have been 3 graduates.

### ***City/County Cooperation***

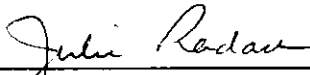
Commissioner Hanten and Chairman Gabel have had a few meetings with city councilmen to talk about possible cooperation on sites (mostly in the downtown area) and optimal location of future buildings. This may impact the timeline and even the location of the jail construction.

**Future Dates**

The next CCJAC meeting was set for March 27, LATI Room 430, 6:10 p.m. A tentative date of April 19 was set for an additional meeting.

Discussion was held about a timeline for a possible vote on a new jail building. The general consensus of the committee at this point is that a vote in Nov. 2018 would be premature.

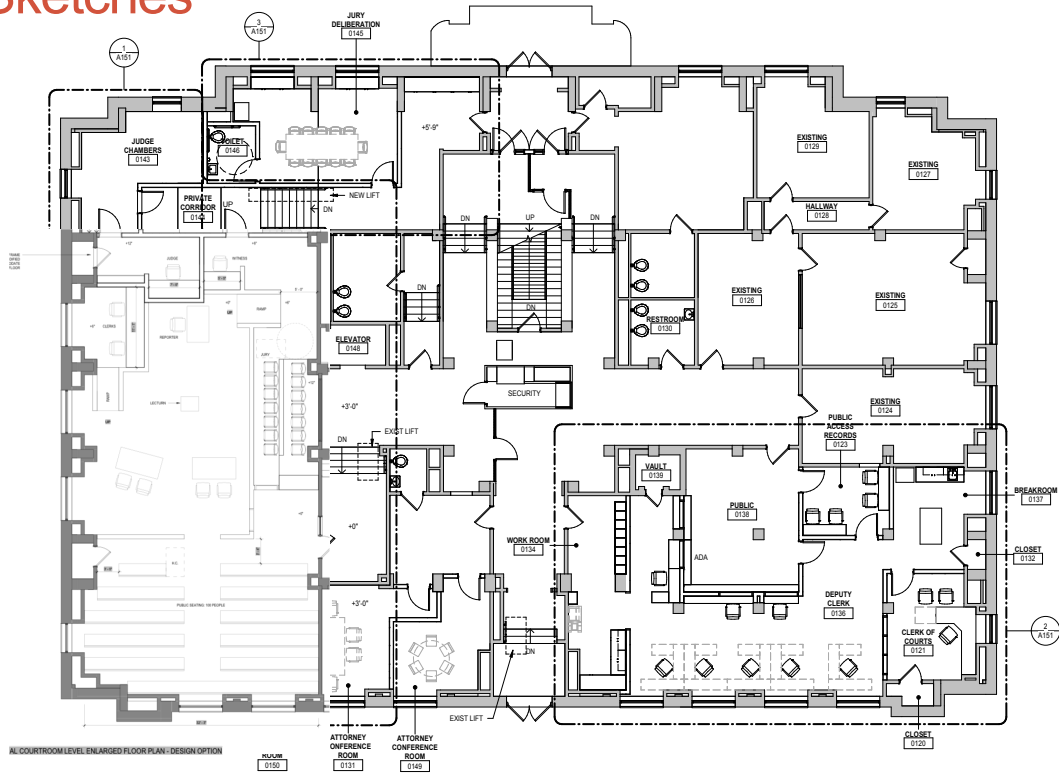
Motion to adjourn was made by VanDusen, motion seconded, all in favor; meeting adjourned at 7:10 pm.

  
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Secretary  
CCJAC

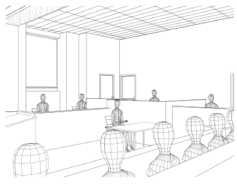
April 12, 2018\_\_\_\_\_  
Date Approved



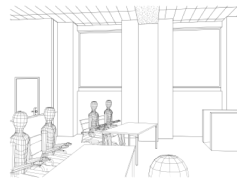
# Courthouse remodel – Second Iteration Sketches



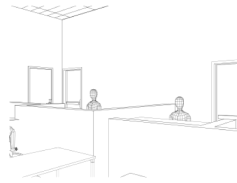
# Courthouse remodel – Second Iteration Perspectives



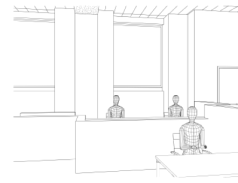
101 PERSPECTIVE - JUROR VIEW OF JUDGE, WITNESS AND CLERKS



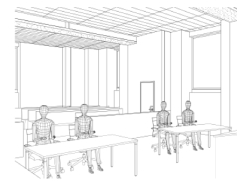
102 PERSPECTIVE - JUROR VIEW OF COUNCIL



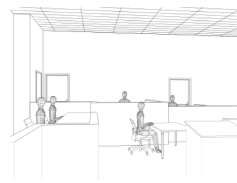
103 PERSPECTIVE - JUROR VIEW OF JUDGE AND WITNESS



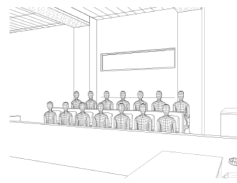
104 PERSPECTIVE - JUROR VIEW OF COURT REPORTER AND CLERKS



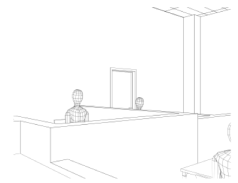
105 PERSPECTIVE - JUROR VIEW OF COUNCIL



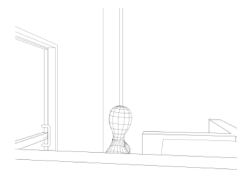
106 PERSPECTIVE - COUNCIL VIEW OF JUDGE, WITNESS AND CLERKS



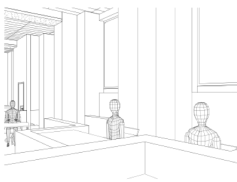
107 PERSPECTIVE - COUNCIL VIEW OF JURY



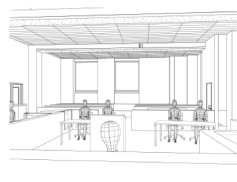
108 PERSPECTIVE - CLERK VIEW OF JUDGE AND WITNESS



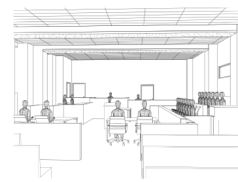
109 PERSPECTIVE - JUDGE VIEW OF WITNESS



110 PERSPECTIVE - JUDGE VIEW OF CLERKS



111 PERSPECTIVE - JUDGE VIEW OF COUNCIL



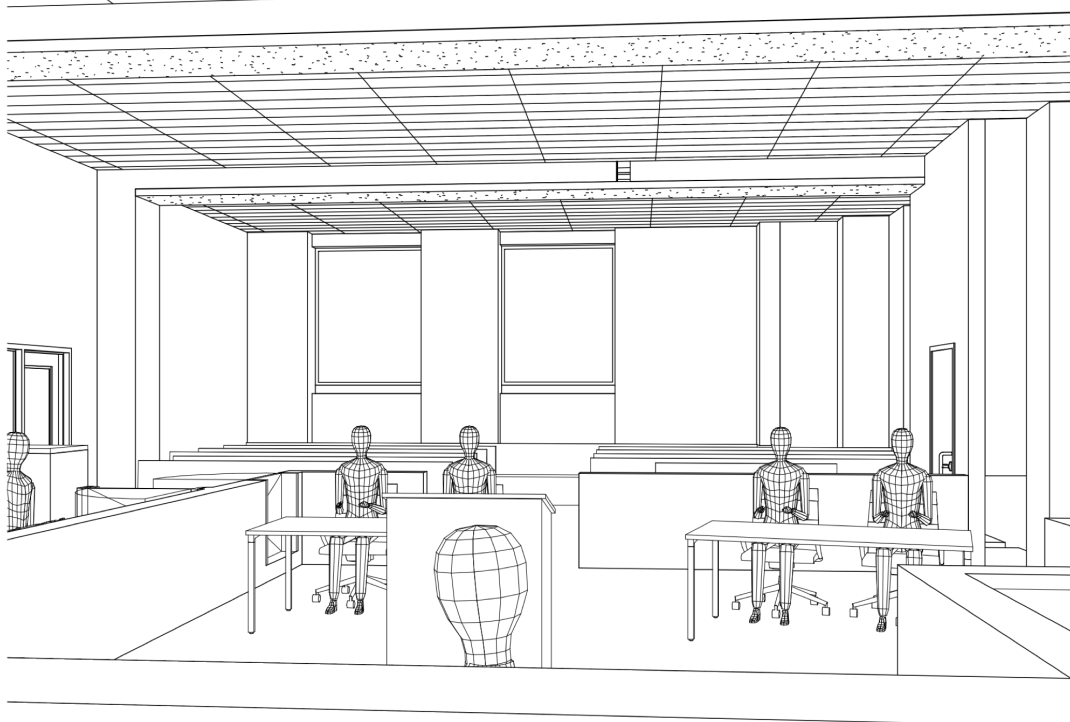
112 PERSPECTIVE - PUBLIC VIEW OF COURTROOM



## Courthouse remodel – Second Iteration Perspective – View from Spectator Area

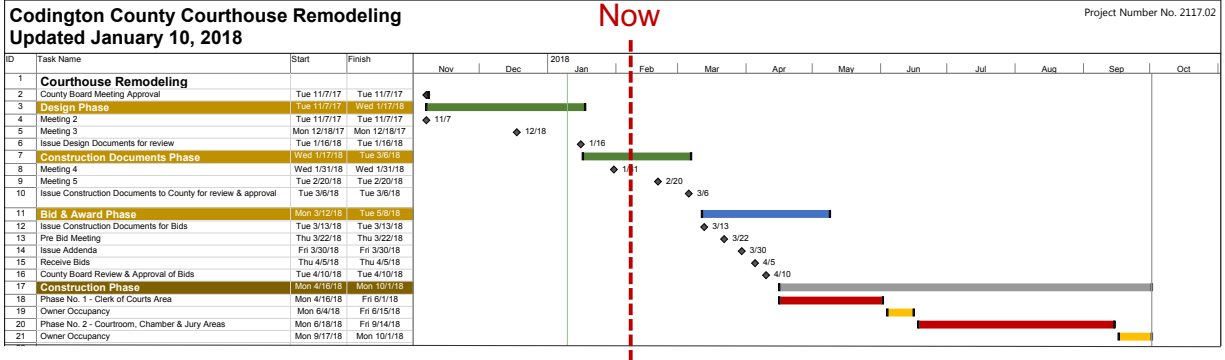


## Courthouse remodel – Second Iteration Perspective – View from Bench

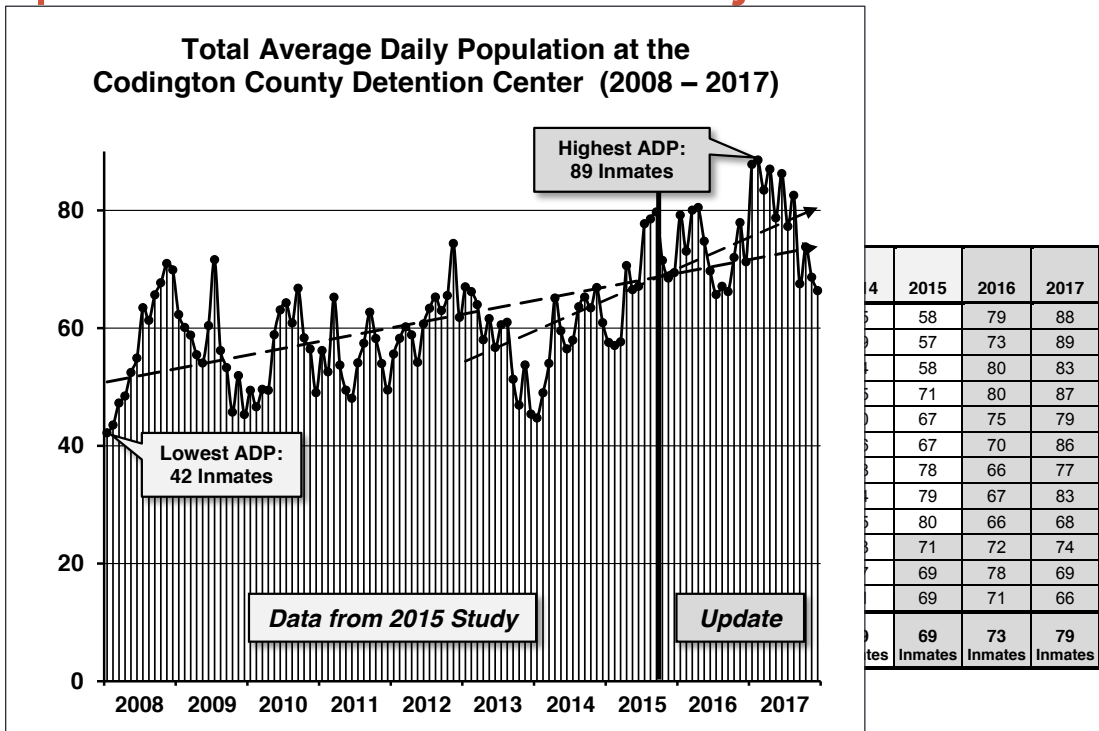




# Current Courts Remodel Timeline



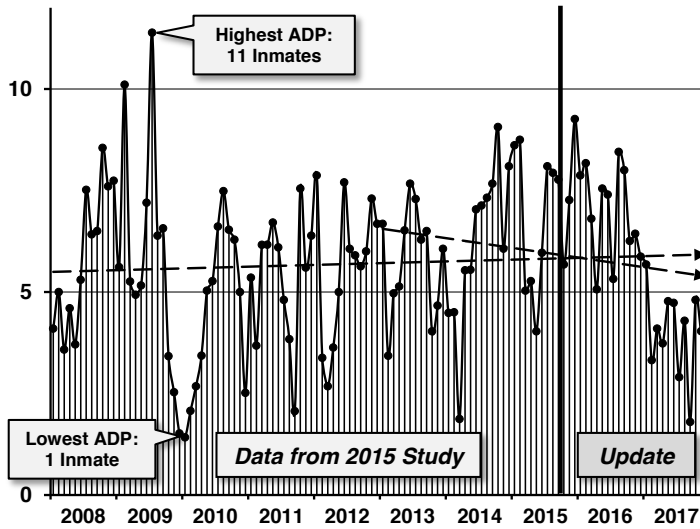
# Update to Garnos Jail Projection





# Update to Garnos Jail Projection Out of County

Average Daily Population of Inmates Held for Other Jurisdictions at the Codrington County Detention Center (2008 – 2017)

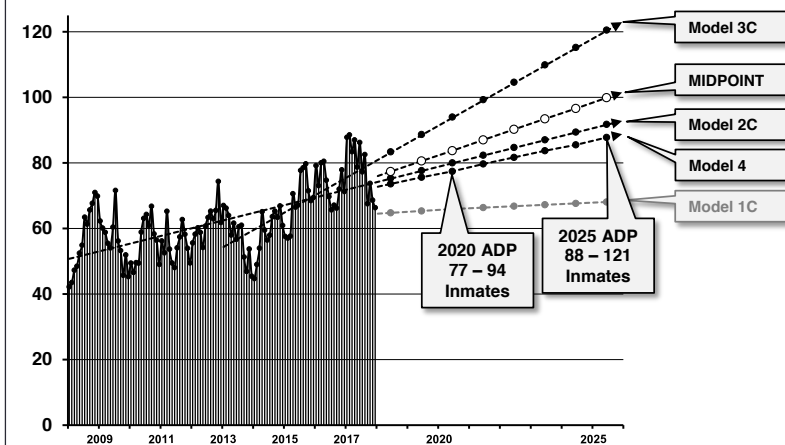


2014	2015	2016	2017
4	9	8	6
5	9	8	3
2	5	7	4
6	5	5	4
6	4	8	5
7	6	7	5
7	8	5	3
7	8	8	4
8	8	8	2
9	6	6	5
6	7	6	4
8	9	6	4
6 Inmates	7 Inmates	7 Inmates	4 Inmates



# Update to Garnos Jail Projection

Updated ADP Projections — Total Inmates (2018 – 2025)

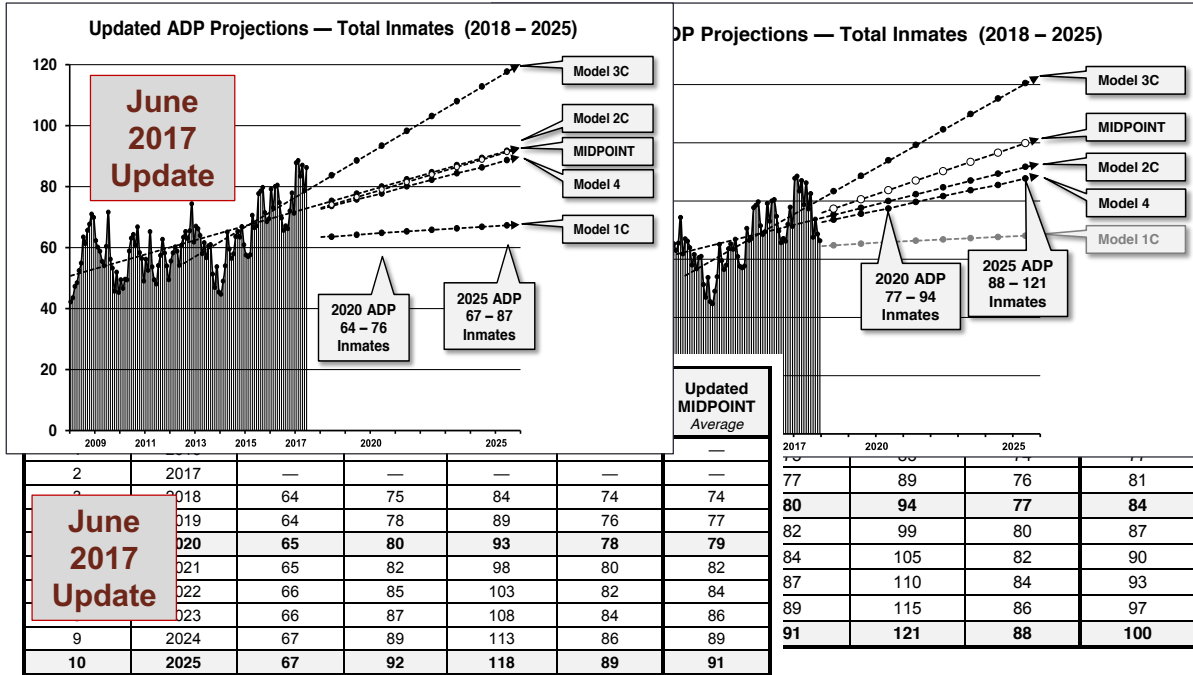


Model	Year	Model 3C	MIDPOINT	Model 2C	Model 4	Model 1C
6	2021	66	72	72	72	72
7	2022	67	84	84	84	84
8	2023	67	87	87	87	87
9	2024	68	89	89	89	89
10	2025	68	91	91	91	91

Model 3C Trend	Updated Model 4 ALOS	Updated MIDPOINT Average
—	—	—
3	74	77
9	76	81
4	77	84
6	80	87
7	82	90
8	84	93
9	86	97
10	88	100



# Update to Garnos Jail Projection



# Update to Garnos Jail Projection Projected Bed Need



Updated Forecast of Jail Capacity Requirements (2018 – 2035)

$$\text{Midpoint ADP Projections} + \text{Peaking Factor} + \text{Classification Factor} = \text{Total Jail Beds Needed}$$

Forecast Year	Year	Midpoint ADP Projections	Peaking Factor @ 14%	Classification Factor @ 10%	Total Jail Beds Needed
1	2016				
2	2017				
3	2018	77	11	9	97
4	2019	81	11	9	101
5	2020	84	12	10	105
6	2021	87	12	10	109
7	2022	90	13	10	113
8	2023	93	13	11	117
9	2024	97	14	11	121
10	2025	100	14	11	125
11	2026	103	15	12	129
12	2027	106	15	12	133
13	2028	109	15	12	137
14	2029	113	16	13	142
15	2030	116	16	13	146
16	2031	119	17	14	150
17	2032	122	17	14	153
18	2033	126	18	14	158
19	2034	129	18	15	162
20	2035	132	19	15	166

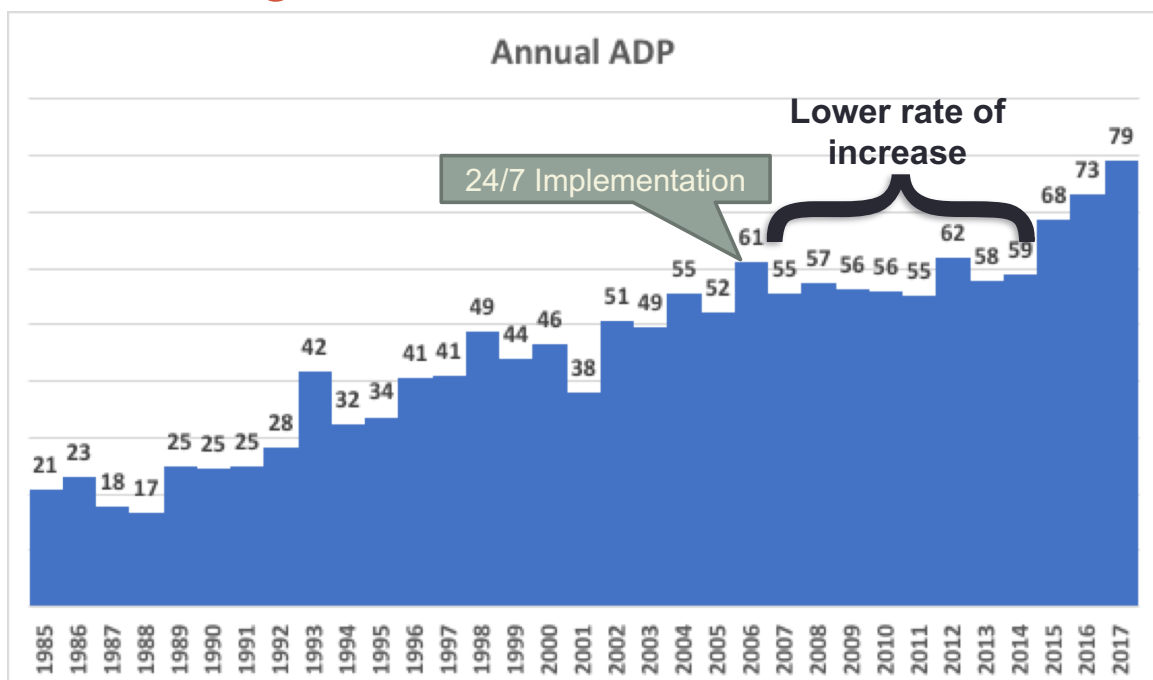


## Incarceration Alternatives: 24/7 Program

- Started in 2006
- Very successful
  - Jail population would be impossible without 24/7
  - Consistently 100+ supervised at any given time
  - Encourages better behavior
- Affect on Jail
  - May have lowered the rate of increase in jail population
  - Provides pre-sentenced alternative to incarceration by reducing risk for drug and alcohol offenses
- Challenges
  - Program demands much to help CSOs with UAs

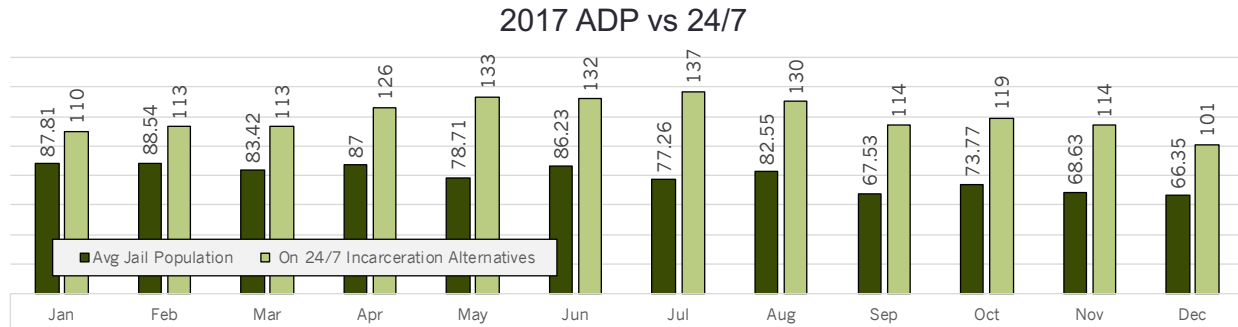


## Incarceration Alternatives: 24/7 Program





## Incarceration Alternatives: 24/7 Program



## Incarceration Alternatives: Behavioral Health & Justice Working Group

- Goal is to reduce mental illness in Jail by providing non-jail alternatives
  - Based on national “Stepping Up Initiative”
  - Codrington County first in SD to join (June, 2015)
- Progress
  - Formed community working group (SUI WG, now BHJWG)
  - MH Professional 20hr/week – improved inmate management
  - Piloting Behavioral Health Deflection Program – alternative to jail for law enforcement
  - SIM consultation grant
    - Identified need to provide MH assessment data to judges early in process
    - Map for other possible process improvements
- Challenges
  - Data is complex - hard to baseline and track
  - Coordination of Community Resources



## Incarceration Alternatives: Juvenile Detention Alternative Initiative

- To provide community alternatives to juvenile incarceration
  - Offered by UJS to provide alternatives in light of for required RAI – to make it easier NOT to jail juveniles
  - State provides consultant
- Progress
  - JDAI Committee formed (Dec 2017)
- Challenges
  - Just getting started
  - State needs to hire new consultant
  - Juvenile incarceration physical plant requirements are stringent

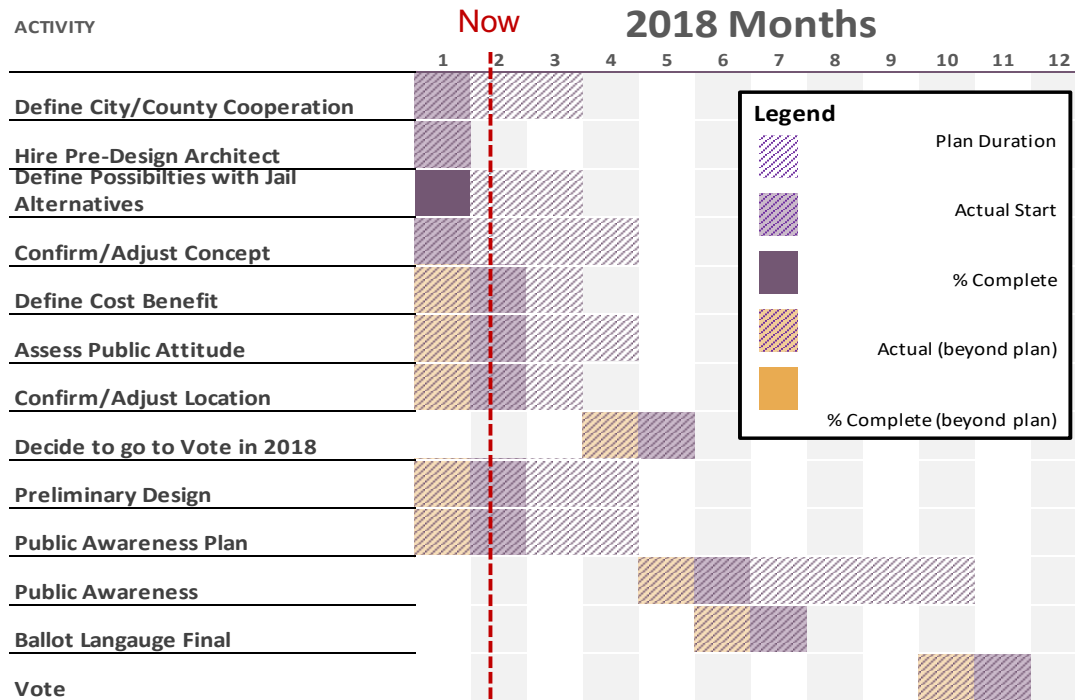


## Incarceration Alternatives: Specialty Courts: Drug Court

- Intense probation for convicted drug felons – about 16 months program
  - Alternative to prison (NOT jail)
  - Should reduce recidivism in long run
- Progress – graduates of program successfully adjusting
- Challenges
  - Codrington County Drug Court can handle only about 20 clients
  - Sometimes uses county jail for probation sanctions



# Addressing the Jail: if Nov 2018 Vote



# Rough bond estimates over time

	Nov 2014	Jun 2017	Nov 2018	Jun-19	Nov 2020
New 120 bed Jail (w/ small courtroom)		\$10,800,000	\$11,340,000	\$11,907,000	\$12,502,350
Site Work (less demolition & soil correction)		\$500,000	\$525,000	\$551,250	\$578,813
New Emergency Generator		\$300,000	\$300,000	\$300,000	\$300,000
Courthouse Remodeling		\$1,200,000	\$0	\$0	\$0
Existing Jail Remodeling		\$1,400,000	\$0	\$0	\$0
New Sheriff's Operations Areas	\$35,000,000	\$2,800,000	\$2,940,000	\$3,087,000	\$3,241,350
Contingency & Escalation		\$1,851,100	\$1,893,780	\$1,988,469	\$2,087,892
Soft Cost		\$4,596,264	\$3,674,160	\$3,857,868	\$4,050,761
Property Acquisition		\$796,698	\$800,000	\$800,000	\$800,000
Bond Advisor & Counsel Cost		\$46,500	\$46,000	\$46,000	\$46,000
Bond Rating		\$18,000	\$20,000	\$20,000	\$20,000
<b>Total Project Cost</b>	<b>\$35,000,000</b>	<b>\$24,308,562</b>	<b>\$21,538,940</b>	<b>\$22,557,587</b>	<b>\$23,627,166</b>
From Future Building Projects Fund	\$0	-\$5,433,562	-\$4,350,000	-\$4,350,000	-\$4,350,000
<b>Bond Amount</b>	<b>\$35,000,000</b>	<b>\$18,875,000</b>	<b>\$17,188,940</b>	<b>\$18,207,587</b>	<b>\$19,277,166</b>



# Commodity & Bond Amounts over time

